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To: Councillor Dave Mackie (Chairman)

Councillors: Janet Axworthy, Marion Bateman, Sean Bibby, Geoff Collett,
Ian Dunbar, Mared Eastwood, Veronica Gay, Dennis Hutchinson, Tudor Jones,
Brian Lloyd, Mike Reece, Paul Shotton and David Wisinger
(+ 1 Labour vacancy)

12 December 2017

Dear Councillor

You are invited to attend a meeting of the Organisational Change Overview & Scrutiny Committee which will be held at 10.00 am on Monday, 18th December, 2017 in the Delyn Committee Room, County Hall, Mold CH7 6NA to consider the following items

A G E N D A

1 **APOLOGIES**

Purpose: To receive any apologies.

2 **DECLARATIONS OF INTEREST (INCLUDING WHIPPING DECLARATIONS)**

Purpose: To receive any Declarations and advise Members accordingly.

3 **MINUTES** (Pages 3 - 8)

Purpose: To confirm as a correct record the minutes of the meeting held on 27 November 2017.

4 **PLAY WALES AND PLAY SUFFICIENCY** (Pages 9 - 24)

Report of Chief Officer (Organisational Change) - Cabinet Member for Education

Purpose: Play Wales will provide a presentation to members to enable discussion and comment prior to providing training for members and staff early in 2018 that will support the future development of play in Flintshire

5 **FORWARD WORK PROGRAMME (ORGANISATIONAL CHANGE)** (Pages 25 - 30)

Report of Overview & Scrutiny Facilitator

Purpose: To consider the Forward Work Programme of the Organisational Change Overview & Scrutiny Committee

LOCAL GOVERNMENT (ACCESS TO INFORMATION) ACT 1985 - TO CONSIDER THE EXCLUSION OF THE PRESS AND PUBLIC

The following item is considered to be exempt by virtue of Paragraph(s) 14 of Part 4 of Schedule 12A of the Local Government Act 1972 (as amended).

The public interest in withholding the information outweighs the public interest in disclosing the information.

6 **CONNAH'S QUAY SWIMMING POOL - CAMBRIAN AQUATICS MID YEAR PROGRESS REPORT 2017/18** (Pages 31 - 58)

Report of Chief Officer (Organisational Change) - Cabinet Member for Education

Purpose: Cambrian Aquatics will present a mid year progress review to enable discussion and comment prior to the development of a Business Plan for 2018/19

Yours sincerely



Robert Robins
Democratic Services Manager

ORGANISATIONAL CHANGE OVERVIEW & SCRUTINY COMMITTEE **27 NOVEMBER 2017**

Minutes of the meeting of the Organisational Change Overview & Scrutiny Committee of Flintshire County Council held in the Delyn Committee Room, County Hall, Mold on Monday, 27 November 2017

PRESENT: Councillor Dave Mackie (Chairman)

Councillors: Janet Axworthy, Marion Bateman, Sean Bibby, Ian Dunbar, Mared Eastwood, Veronica Gay, Dennis Hutchinson, Mike Reece and David Wisinger

SUBSTITUTES: Councillors: Andy Dunbobbin (for Paul Shotton) and Patrick Heesom (for Brian Lloyd)

APOLOGIES: Councillors: Geoff Collett; Tudor Jones; Billy Mullin, Cabinet Member for Corporate Management; and Ian Roberts, Cabinet Member for Education

ALSO PRESENT: Councillor Bernie Attridge attended as an observer. Richard Hayward from Wales Audit Office was also present to observe the meeting as part of the ongoing Overview & Scrutiny review.

CONTRIBUTORS: Councillor Aaron Shotton, Leader and Cabinet Member for Finance; and Chief Officer (Organisational Change)

For minute numbers 25-29

Kate Leonard - Libraries Development Manager, Aura Leisure & Libraries Ltd

IN ATTENDANCE: Community and Education Overview & Scrutiny Facilitator and Democratic Services Officer

25. OPENING COMMENTS

Councillors Dunbar and Bateman raised concerns on parking availability to attend meetings at County Hall. Councillor Heesom said that this was unacceptable and proposed that the concerns be expressed in writing to the Democratic Services Manager or Chief Executive. This was seconded and supported by the Committee.

In response, Councillor Shotton gave a reminder that the County Hall car park was open to the public and that an Order would be required to reserve spaces.

The Chairman pointed out that ample parking was available in the Theatr Clwyd lower tier car park.

Councillor Hutchinson questioned the time of the meeting as he had only taken on the role on the Committee on the basis of morning meetings which

were convenient to him. The Facilitator advised that the time had not changed from that in the Diary of Meetings which had been approved by all Members in May and that the Committee generally met at 10am where possible. Councillor Dunbobbin pointed out that Members' views would be sought on the Committee's pattern of future meetings as part of a later agenda item.

Councillor Hutchinson asked that consideration be given to a suggestion made at a previous meeting on whether outside space near the committee rooms could be used as parking spaces for Members attending meetings.

RESOLVED:

That the Facilitator write to the Democratic Services Manager and Chief Executive to express the concerns raised by some Members on parking availability for meetings.

26. DECLARATIONS OF INTEREST

None were received.

27. MINUTES

The minutes of the meetings held on 25 September and 9 October 2017 were submitted.

RESOLVED:

That both sets of minutes be approved as a correct record and signed by the Chairman.

28. COMMUNITY RESILIENCE AND COMMUNITY BENEFITS STRATEGY

The Chief Officer (Organisational Change) presented the report which gave an overview of the work being done to build on previous work to grow the social sector through social enterprise development.

Achievements on Community Asset Transfers (CATs) and Alternative Delivery Models (ADMs) had helped to strengthen the social sector and community resilience. This was supported by the work of the Public Services Board whose draft Well-being plan included a range of initiatives for the development of the sub-priority 'Resilient Communities' under the 'Connected Council' priority within the Council Plan. The Community Benefits Strategy, recently approved by Cabinet, set out the benefits that could be used in all types of procurement contracts and was a tool to assess the level of benefit delivered by an organisation.

Councillor Shotton said that the report was wide-ranging and that the projects listed were linked to ambitions within the Council Plan. The success of work to date had helped to build capacity and further development would help to encourage community ownership and promote local spend. The

achievements of social enterprise initiatives in Merseyside were an example where the Council could extract learning to the benefit of its local economy.

Councillor Hutchinson commended the running of Buckley library and leisure centre by Aura Leisure & Libraries. In response to queries, explanation was given on issues including progress with the CAT for Buckley community centre to accommodate different groups and support available through the 'Amser Babi Cymraeg' social enterprise.

The success of the CAT programme was welcomed by Councillor Dunbar. On questions raised, the Chief Officer spoke about building community resilience and skill sets as part of area based work previously supported by Communities First. He also provided details of the partnerships within the Public Services Board.

In response to comments on Community Share initiatives in other parts of the UK, Councillor Shotton said that the principles of procurement with local firms was amongst the Council's ambitions. The Community Benefits Strategy incorporated certain aims that linked to those of Communities First but did not replace that programme which had been phased out by Welsh Government.

The Chairman welcomed the Council's efforts to do the best it could to continue with work in those areas.

Councillor Heesom said that whilst he supported any mechanism for managing pressures on social services, he did not feel that the area based work would reduce demand on those services. In response to further comments, Councillor Shotton explained that some of the themes behind Community Shares were about community ownership models of delivery. Reducing demand on social services was part of the strategy, for example the 'Toe to Toe' community organisation which offered an affordable, accessible service in helping to prevent ongoing health issues.

The Chief Officer explained that on procurement contracts, the objective was for contractors to demonstrate value for money and deliver realistic community benefits.

Councillor Dunbobbins cited one of the largest independent co-operatives in Spain as a positive example of social enterprise.

Officers noted a request by the Chairman to refrain from using bullet-points and ticks in appendices. His proposal that the Committee support the recommendations was seconded and agreed.

RESOLVED:

- (a) That the Committee supports the overall approach to developing Community Resilience; and

- (b) That the Committee supports the draft Community Benefits Strategy and the approach to implementation of this Strategy.

29. WELSH PUBLIC LIBRARY STANDARDS: REVIEW OF PERFORMANCE 2016/17

The Chief Officer (Organisational Change) presented a report on the review of Flintshire's performance of the library service in 2016/17 against the against the Welsh Public Library Standards (WPLS).

Kate Leonard, the Libraries Development Manager, provided an overview of performance which had improved from the previous year. She summarised achievements on the Core Entitlements and Quality Indicators, providing explanation on those which had not been met in full, as detailed in the report. There had been a continued focus on improving performance and the filling of vacant posts would have a positive impact on the following year. The Annual Assessment Report noted the achievements of the service in maintaining performance during the period of change but also the importance of ongoing investment. The Manager advised that the prospect of further reductions would present a risk in the operation and resilience of the service.

Councillor Dunbar commended the success of the Deeside library and Wi-Fi provision across libraries.

In response to questions, it was explained that two new library managers had been recruited and that the team restructure earlier in the year had created a new tier to support career progression. On the future direction of the service, it was clarified that the continuation of the 10% reduction in overall funding from the Council was part of the existing business plan.

When asked by Councillor Gay about the future of the mobile library service, the Manager advised that a new vehicle would shortly be in use. Members were encouraged to contact the library manager if they had any specific requirements for the mobile library service.

The Chairman proposed that the Committee welcome that performance had been maintained and the progress of delivery against the WPLS.

RESOLVED:

That the Committee welcome that performance had been maintained and the progress of delivery against the Welsh Public Library Standards.

30. COUNCIL PLAN 2017/18 MID YEAR MONITORING

The Chief Officer presented the report to consider progress towards the delivery of the impacts set out in the 2017/18 Council Plan, focussing on the areas of under-performance relevant to the Committee at the mid-year stage.

The only performance indicator with a red status was on the percentage of community benefit clauses in new procurement contracts under £1m. The strategy had been changed to reflect a lower threshold, as approved by Cabinet in October, and the impact of this would be seen at a later stage.

RESOLVED:

That the Council Plan 2017/18 mid-year monitoring report be noted.

31. FORWARD WORK PROGRAMME

The Facilitator presented the current Forward Work Programme for consideration and sought views on the meeting pattern for the Committee, in line with the request by the Constitution & Democratic Services Committee.

As some Members had left the meeting earlier, Councillor Wisinger proposed that the request be considered at the next meeting to seek views from the full membership. This was duly seconded. The Facilitator confirmed that this would still enable feedback to be given to the Constitution & Democratic Services Committee in January.

Councillor Axworthy referred to Councillor Hutchinson's comments earlier in the meeting and spoke in support of morning meetings due to the availability of parking.

The Chairman proposed that the Committee continue to meet on Mondays at 10am, with occasional afternoon meetings scheduled where required. This was seconded and on being put to the vote, was carried.

RESOLVED:

- (a) That the Forward Work Programme as submitted, be approved;
- (b) That the Committee would prefer to continue to meet on Mondays at 10am, with occasional afternoon meetings where required; and
- (b) That the Facilitator, in consultation with the Chairman, be authorised to vary the Forward Work Programme between meetings, should this be necessary.

32. MEMBERS OF THE PUBLIC AND PRESS IN ATTENDANCE

There were no members of the press and public in attendance.

(The meeting started at 2pm and ended at 3.20pm)

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Chairman

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ORGANISATIONAL CHANGE OVERVIEW AND SCRUTINY COMMITTEE

Date of Meeting	Monday 18th December 2017
Report Subject	Play Wales : Play Sufficiency
Report Author	Chief Officers Organisational Change Interim Chief Officer Education and Integrated Youth Services

EXECUTIVE SUMMARY

Flintshire County Council has a strong record in supporting the development of play. On an annual basis the Council has completed a Play Sufficiency Assessment to Welsh Government demonstrating the progress made against this Duty. Scrutiny Committee have received annual progress reports.

Nationally in Wales there is a concern with the levels of austerity faced by Public Services that play provision will face adverse and significant impacts. Play Wales are the national charity supporting play and are advocating a more strategic and joined up approach to Play for the future. This is to ensure that activity and resources are combined both across Council Departments, Public Services and partners to help protect and develop access to play opportunities.

Play Wales and the Council's Play Development Officer will present to committee on: the progress made on play sufficiency; successes; areas of concern, opportunities, and priorities for the future.

RECOMMENDATIONS

1	To comment on progress made against the Play Sufficiency Duty and to support a joined up approach to strategic planning for Play in the future.
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REPORT DETAILS

1.00	BACKGROUND INFORMATION
1.01	Overall Flintshire Council has managed to maintain a strong commitment to play even during the recent years of austerity. This includes:

	<ul style="list-style-type: none"> • Continuing to provide the appropriate support to all play areas with no closures of play areas due to budget reductions; • Maintaining the revenue play area match funding scheme to enable Town and Community Councils to work with the Council to refurbish existing play areas; • Developing a three year capital programme allocation to improve red rated play areas; • Continuing to work with Town and Community Councils to support access to play schemes and play opportunities.
1.02	This commitment is shown in our Play Sufficiency assessment ratings between 2013 and 2016 that shows we have reduced the number of red rated areas from 13 to 7.
1.03	Play Wales will present with the Council's Play Development Officer at the scrutiny committee. This will include: reminding Committee of the strategic context for Play; progress made against the Sufficiency Duty: highlighting successes, areas of concern, opportunities and priorities for going forward.
1.04	Flintshire Council has in partnership with Play Wales made a commitment to a more strategic approach to play development. As part of this approach early in the New Year a professional development programme will be launched to support this approach. This programme will enable partners to consider jointly how to respond to play needs at a local level in Flintshire. More information will be provided about this approach in the presentation to committee.

2.00	RESOURCE IMPLICATIONS
2.01	No financial implications.
2.02	Resource time for key staff to attend professional development sessions.

3.00	CONSULTATIONS REQUIRED / CARRIED OUT
3.01	Ongoing work with Play Wales and Town and Community Council's around Play Sufficiency and local play opportunities.

4.00	RISK MANAGEMENT
4.01	<p>Key Risks and Mitigation</p> <p>(1) The reductions in Council budget will impact on levels of play provision – A strategic approach to play development will enable key priorities to be identified and ensure levels of resource are maximised across partners.</p>

5.00	APPENDICES
5.01	Appendix A – Play Sufficiency Presentation

6.00	LIST OF ACCESSIBLE BACKGROUND DOCUMENTS
6.01	None Contact Officers: Janet Roberts Telephone: 01352 702456 E-mail: Janet.Roberts2@flintshire.gov.uk

7.00	GLOSSARY OF TERMS
7.01	The Right to Play – all children have the right to play as enshrined in Article 31 of the United Nations Convention on the Rights of the Child.
7.02	Play Sufficiency Assessment – a Duty to assess Play Opportunities with Statutory Guidance and a toolkit from Welsh Government.

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Play Sufficiency in Flintshire





The right to play



- All children have the right to play as enshrined in Article 31 of the United Nations convention on the Rights of the Child
- *Every child has the right to rest and leisure, to engage in play and recreational activities appropriate to the age of the child and to participate freely in cultural life and the arts.*



Children and Families (Wales) Measure 2010

2010 nawm 1

CONTENTS

PART 1

CHILD POVERTY, PLAY AND PARTICIPATION

CHAPTER 1

ERADICATING CHILD POVERTY

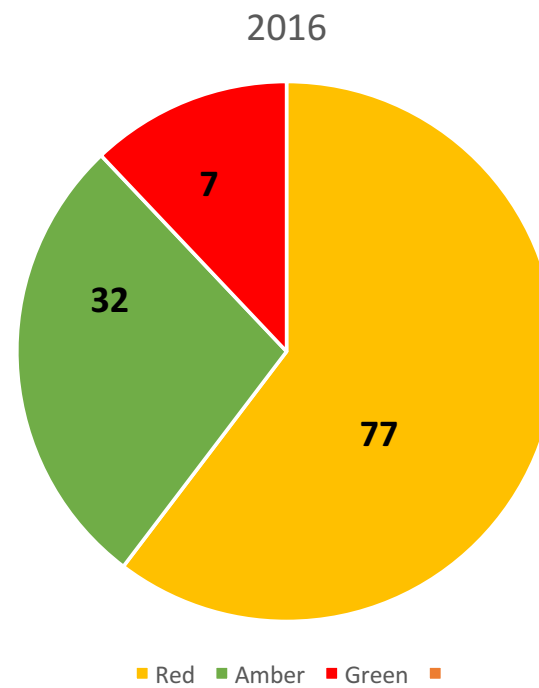
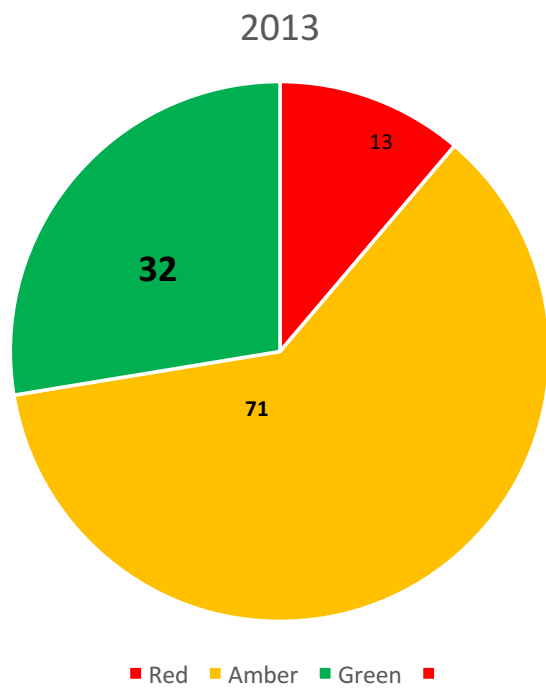


The Welsh Government's Play Sufficiency Duty

- **A: Population**
- **B: Providing for diverse needs**
- **C: Space available for play**
- **D: Supervised provision**
- **E: Charges for play provision**
- **F: Access to space/provision**
- **G: Securing and developing the Play Workforce**
- **H: Community engagement and participation**
- **I: Play within all relevant policy and implementation agendas**



Assessment of Play Opportunities in Flintshire RAG status 2013 & 2016 based on 116 criteria in WG toolkit



What stops you from playing out?

- Busy roads/traffic
- Bullying
- Disapproving adults
- Lack of provision locally
- Parents lifestyle
- Weather
- Strangers (perceived stranger danger)
- Parents fears
- Lack of provision
- Lack of information regarding provision
- Safer routes to play areas (away from busy roads)
- Lack of supervised play areas and Play Ranger provision
- After School provision not affordable
- Poorly maintained provision
- Quality of the provision available
- Insufficient indoor provision



Celebrating Success

- Flintshire Play Memories Project
- Play Sufficiency Workshop
- Playful Schools project
- Match Funding Programme, in partnership with local town and community councils, for equipped play areas
- Summer holiday playscheme programme, in partnership with local town and community councils



Areas of concern

- **Significant infrastructure changes, within the Play Unit**
- **There is a lack of capacity within some service areas to deliver the actions agreed in the Action Plan**
- **Current national and local funding priorities has resulted in many of the actions to improve Play Opportunities being dependent on available funding from Welsh Government grants and these are at 'stand still' or being reduced year on year.**



Opportunities

- Professional Development Programme
- Good track record to forge working arrangement with Streetscene and Aura
- Excellent and well-regarded reputation regarding holiday playscheme provision
- Opportunities to work more closely with Education colleagues



Priorities going forward

Can be generally grouped under three broad themes:

- Revitalise the strategic planning for children's play
- Ensure that vulnerable groups are able to access good quality play opportunities.
- Ensure sufficient open space and good quality play opportunities in our communities.





Thank you



Janet Roberts
Play Development Officer
Flintshire County Council

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Marianne Mannello
Assistant Director
Play Wales

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www.playwales.org.uk



ORGANISATIONAL CHANGE OVERVIEW & SCRUTINY COMMITTEE

Date of Meeting	Monday 18 December, 2017
Report Subject	Forward Work Programme
Cabinet Member	Not applicable
Report Author	Overview & Scrutiny Facilitator
Type of Report	Operational

EXECUTIVE SUMMARY

Overview & Scrutiny presents a unique opportunity for Members to determine the Forward Work programme of the Committee of which they are Members. By reviewing and prioritising the Forward Work Programme Members are able to ensure it is Member-led and includes the right issues. A copy of the Forward Work Programme is attached at Appendix 1 for Members' consideration which has been updated following the last meeting.

The Committee is asked to consider, and amend where necessary, the Forward Work Programme for the Organisational Change Overview & Scrutiny Committee.

RECOMMENDATION

1	That the Committee considers the draft Forward Work Programme and approve/amend as necessary.
2	That the Democratic Services Manager, in consultation with the Chair and Vice-Chair of the Committee be authorised to vary the Forward Work Programme between meetings, as the need arises.

REPORT DETAILS

1.00	EXPLAINING THE FORWARD WORK PROGRAMME
1.01	Items feed into a Committee's Forward Work Programme from a number of sources. Members can suggest topics for review by Overview & Scrutiny Committees, members of the public can suggest topics, items can be referred by the Cabinet for consultation purposes, or by County Council or Chief Officers. Other possible items are identified from the Cabinet Work Programme and the Improvement Plan.
1.02	<p>In identifying topics for future consideration, it is useful for a 'test of significance' to be applied. This can be achieved by asking a range of questions as follows:</p> <ol style="list-style-type: none">1. Will the review contribute to the Council's priorities and/or objectives?2. Is it an area of major change or risk?3. Are there issues of concern in performance?4. Is there new Government guidance of legislation?5. Is it prompted by the work carried out by Regulators/Internal Audit?
2.00	RESOURCE IMPLICATIONS
2.01	None as a result of this report.
3.00	CONSULTATIONS REQUIRED / CARRIED OUT
3.01	Publication of this report constitutes consultation.
4.00	RISK MANAGEMENT
4.01	None as a result of this report.
5.00	APPENDICES
5.01	Appendix 1 – Draft Forward Work Programme
6.00	LIST OF ACCESSIBLE BACKGROUND DOCUMENTS
6.01	<p>None.</p> <p>Contact Officer: Margaret Parry-Jones Overview & Scrutiny Facilitator</p> <p>Telephone: 01352 702427</p> <p>E-mail: Margaret.parry-jones@flintshire.gov.uk</p>

7.00	GLOSSARY OF TERMS
7.01	Improvement Plan: the document which sets out the annual priorities of the Council. It is a requirement of the Local Government (Wales) Measure 2009 to set Improvement Objectives and publish an Improvement Plan.

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Organisational Change Overview & Scrutiny Committee
Forward Work Programme 2017/18

DATE	SUBJECT	O&S FOCUS	REPORT FROM
Monday 29 th January 2018 10am	Social Care ADM Review (Part 2 item) (members of the Social & Healthcare Overview & Scrutiny Committee could be invited to attend for this item) Forward Work Programme	Monitoring and assurance Development and approval	Neal Cockerton/Ian Bancroft Ceri Shotton
Monday 19 th March 2018 2pm – external venue to be confirmed.	Quarter 3 Improvement Plan Monitoring Report NEWydd Aura Forward Work programme	Monitoring and assurance Monitoring and assurance Monitoring and Assurance	Neal Cockerton/Ian Bancroft Ian Bancroft/Neal Cockerton Ian Bancroft/Neal Cockerton Margaret Parry-Jones
Monday 14 th May 2018 10.00 am	Holywell Community Asset Transfer Forward Work Programme	Monitoring and Assurance	Neal Cockerton/Ian Bancroft Ceri Shotton
Monday 25 th June 2018 2.00 pm	New areas of work going forward (tbc) Forward Work Programme		Ian Bancroft/Neal Cockerton Margaret Parry-Jones

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